

# Shaping Institutions\*

William Fuchs<sup>†</sup>

Satoshi Fukuda<sup>‡</sup>

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## Abstract

We propose a simple model of the evolution of institutional norms, where leaders' actions have a persistent effect by shaping the norms of the institutions they lead. This leads to different long-run behaviors even for institutions with the same formal rules. The early history of leaders plays a crucial role in determining which outcome prevails. Every period, a leader decides to respect or abuse their position. Respect strengthens the norms; abuse weakens them. Leaders' type and current norms determine the benefit/cost of abusing the position. Norms also determine the replacement probability of leaders. We elucidate democratic backsliding and corporate-board capturing.

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<sup>†</sup>McCombs School of Business, UT Austin, Universidad Carlos III Madrid, CEPR, and FTG.

<sup>‡</sup>Department of Decision Sciences and IGIER, Bocconi University.

# 1 Introduction

Institutions rely on formal rules, but these alone cannot ensure effective governance. In both political and corporate environments, informal norms play a critical complementary role.<sup>1</sup> These norms constrain behavior, guide expectations, and influence whether formal rules are followed or subverted. Crucially, norms are not static. They evolve over time, shaped by the behavior of those in power. A leader who respects institutional boundaries can strengthen norms and raise the cost of future violations; one who abuses power can weaken them, reducing the costs of future transgressions. This paper develops a dynamic model in which leaders endogenously shape the trajectory of institutional norms over time.

Our main contribution is to formalize the idea that the behavior of early leaders can have a persistent effect on long-run institutional quality.<sup>2</sup> We model an institution where an incumbent leader chooses whether to respect or abuse its authority. Norms respond to these actions, creating feedback: stronger norms reduce the benefit of abuse and raise the probability of removal after abuse, while weaker norms have the opposite effect. These dynamics generate path dependence: starting from the same formal rules, one institution may converge to a high-norm equilibrium where abuse is rare, while another may drift into persistent abuse and institutional decay. This mechanism offers a simple and tractable explanation for why societies or organizations with identical legal frameworks can diverge in practice. It also allows for the timely and related question as to whether the American institutional framework is “truly” strong, or if Americans have been lucky in the past to have great leaders who in general did not seriously challenge the institutions and help cement those institutions with strong norms.

The model has natural applications to both political and corporate settings. In politics, it helps explain democratic backsliding, where leaders gradually undermine institutions without a single dramatic break. Cháves in Venezuela, Erdogan in Turkey, Orbán in Hungary, and Putin in Russia are recent prominent examples. The slow erosion of different democratic safeguards from freedom of the press, independence of the courts, corruption and abuse of state resources are clearly observed in all of these countries (see Figure 5). By interpreting norms broadly as including respect for these institutions, our model captures this important phenomena. In corporate governance, our model helps explain board capture dynamics and entrenched leadership behavior. Our approach also helps reconcile the mixed empirical

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<sup>1</sup>For example, as Renan (2018) puts it, “The nature of the presidency in American constitutional governance cannot be understood without reference to norms.... Presidential power is both augmented and constrained by these unwritten rules of legitimate or respectable behavior.”

<sup>2</sup>In a letter to Catharine Macaulay, George Washington articulated: “There is scarcely any action, whose motives may not be subject to a double interpretation. There is scarcely any part of my conduct which may not hereafter be drawn into precedent.”

performance of formal institutional reforms: copying legal rules from high-functioning states often fails when the underlying norm environment differs.

We present a parsimonious model to capture these ideas. In our model, the legal framework determines the initial institutional norms. Thereafter, it evolves endogenously as a function of the leader’s actions. A leader can either abuse or respect the institution. Abuse weakens the norms. For example, what used to cause a scandal can become “normal” behavior.<sup>3</sup> Conversely, norms are also strengthened after they have been respected.<sup>4</sup>

In turn, the institutional norms influence the behavior of the leader in two dimensions. Firstly, the weaker the institutional norms, the larger the payoff the leader can reap from abusing the institution. Secondly, abusing power can affect the possibility of staying in office in two ways. First, misbehavior can be scandalous and increase the likelihood of being replaced. Second, in the opposite direction, abuse can allow for more political patronage, capturing the corporate board, or election meddling favoring the incumbent. Which of these effects dominates can itself be a function of the norms.

The leader’s behavior also depends on her type. The leader’s type determines the relative flow benefit of being in office under both actions. In our model, higher types are either more moral or less skilled at cheating and reap less benefit from abusing the position.

This feedback loop between leader behavior and endogenous institutional strength allows us to establish our main result: institutions that begin with similar formal rules can diverge sharply depending on the character of early leaders. A string of norm-respecting leaders can entrench accountability and create a high-norm regime. Conversely, a series of abuses can degrade institutional quality, shift expectations and reduce accountability. Over time, norms become self-reinforcing: strong norms make abuse rare, while weak norms enable its persistence. The possibility of divergence underscores the fragility of institutional integrity in early stages of development.

This feature of the model is essential for understanding why several countries, such as Argentina, even though they modeled their constitutions after the United States, seem to be in a very different steady state (see, for instance, Alston and Gallo, 2010). Of course, there can be many factors explaining such long-term differences, but the US might also have been somewhat lucky with the leaders it has had. Remarking on President Trump’s damage to American democracy, Kamarck (2021) points out “Fortunately, we haven’t had many of

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<sup>3</sup>President Trump was severely criticized for not revealing his tax records, but it is likely that similar actions by future candidates will not be similarly frowned upon since there is now a precedent. It is important to note as well that, before President Ford shared his tax records in the seventies, there did not use to be a norm of doing this, so we can easily return to that benchmark.

<sup>4</sup>Our use of the term norm is in the spirit of capturing the part of the institutional strength that does not directly derive from formal rules. In turn, institutional strength is similar to the notion of “de facto power of civil society” as described in Yuchtman (2024).

those in our 200-plus years of history.” In the corporate setting, Schein (2017) extensively discusses the importance of early leadership in shaping organizational culture.

This endogenous evolution of norms also helps rationalize the concerns about the long-term effects of President Trump’s disregard for several institutional traditions. This widely-held sentiment was captured by Foran (2016): “Growing tolerance for conflicts of interest in government, limitations on media access and accountability, and harsh treatment of minority groups can accumulate.... Each norm that falls is one fewer safeguard against executive overreach than we had before. Even if we never become an authoritarian state, our governance will suffer as a result. For now, we should recognize the precedents that are already being set and try to prevent them from becoming the new normal.” Looking forward, Pfiffner (2021) points out: “The broader impact of President Trump’s behavior will depend crucially on the character of future presidents.” Our model captures such long-lasting effect of a leader through the interaction between taking an abusive action such as undermining the independence of media and the evolution of norms.

Several empirical papers provide additional support to these concerns by pointing out the importance of path dependence in shaping institutions.<sup>5</sup> La Porta et al. (1999) demonstrate the role of exogenous political historical factors in explaining government performance. Acemoglu et al. (2008) argue that cross-sectional relationship between democracy and income today is the result of societies embarking on divergent development paths at certain historical critical junctures. Papers such as Acemoglu et al. (2001) and Glaeser et al. (2004) demonstrate persistence of institutional outcomes. Syverson (2004) and Hsieh and Klenow (2009) report persistent performance differences among seemingly similar enterprises. Our paper suggests that, when evaluating the quality of governance in political or corporate settings, it is important to condition on the history of past leaders, as the behavior of past leaders may have a persistent effect on the behavior of a current leader through the evolution of institutional norms. The corporate setting is a more promising venue for empirical studies since the panel nature of the data and the fact that CEOs change firms (albeit not exogenously) might allow for controlling for leader type with a CEO fixed effect.

Consistently with this evidence, our paper shows (i) how countries or corporations with similar formal rules may end up diverging due to the early leaders’ behavior; and (ii) that there is a level of norm below (above) which the norm level persistently goes down (up). Our paper provides a dynamic micro-foundation for the transition between multiple equilibria.

Norms and their evolution are tricky objects to model, and there is no consensus on an appropriate way to pin down their evolution. From a modeling point of view, we consider

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<sup>5</sup>See, for instance, North (1990), Pierson (2000), Currie et al. (2016), and Acemoglu et al. (2021) for an overview.

our approach to be complementary to the existing ones. An advantage of our modeling strategy is that our assumed law of motion is simple yet rich enough to capture what might be considered desirable features of a fully micro-fund model without needing to take a stance on a particular model or dealing with the additional modeling complexities it would naturally entail.

Our baseline model is purposely crafted to offer a transparent framework highlighting the mechanism by which for given formal rules, institutional trajectories can diverge, based on the behavioral feedback between leadership and norm strength. Clearly illustrating how small differences in leadership behavior—especially in early periods—can have lasting consequences. This tractability allows us to isolate core forces behind institutional resilience and decay, while still accommodating heterogeneity in leader types and outcomes.

As we detail in Sections 4 and 5, the model can be enriched in several dimensions. In Section 4, we examine how term limits shape a leader’s incentives. On one hand, shorter terms can trigger end-of-term myopia and increase abuse; on the other hand, since institutional erosion requires time to yield “benefits,” shorter limits can also deter long-term abuse. We also consider the restoration of democracy after institutional collapse and show how success hinges on the emergence of unusually committed leaders. Thus it provides a framework to interpret both the difficulty of reversing autocratic drift and the rare but significant role of transformative leadership.

In Section 5.1 we introduce a simple voting model that microfound the replacement probability used in the main analysis. We also explain how institutional safeguards such as judicial independence, political competition, or media scrutiny can be interpreted via the lens of our model. Leaders who dismantle checks and balances not only lower the cost of abuse but also reduce the likelihood of being replaced through norm destruction. This piecemeal erosion of accountability allows for gradual yet persistent institutional decay and helps rationalize empirical patterns of democratic backsliding, even in settings where formal rules remain unchanged.

The paper is structured as follows. The rest of this section discusses the related literature. Section 2 lays out the model. Section 3 provides our main analysis: Section 3.1 characterizes a leader’s decision, and Section 3.2 studies norm dynamics. Section 4 discusses democratic backsliding and term limits. Section 5 discusses extensions of the model. Section 6 provides concluding remarks. Proofs are in Appendix A. Appendix B, available online, discusses additional extensions.

## Related Literature

The legal and political-science literature has long emphasized the roles of informal rules and norms on the quality of governance, as early as Bryce (1888 [1995]). Renan (2018) and Ahmed (2022) study how “presidential norms” augment and constrain presidential powers. O’Donnell (1996) and Linz (1978, 1990) discuss the role of informal rules and leaders’ behavior on democratic consolidation, a process through which democracies consolidate lowering the risk of reverting to authoritarianism (e.g., O’Donnell and Schmitter, 1986). Azari and Smith (2012) and Levitsky and Ziblatt (2018) study the roles of informal rules and norms on democratization and autocratization. Levitsky and Way (2015), Huq and Ginsburg (2018), and Diamond (2021) point out that democratic backsliding in the world has been caused not by coups but by elected governments, suggesting the importance of constitutional norms. Our contribution in these strands of literature is to provide a micro-founded process in which institutional norms are gradually eroded or reinforced. This allows us to obtain endogenous and possibly differing long-run configurations of institutional norms.

There is now an emerging literature on democratic backsliding in economics and political science.<sup>6</sup> Helmke et al. (2022) study two parties that try to gradually tilt the electoral rules (e.g., gerrymandering). Grillo and Prato (2023) show in their static model that democratic backsliding can occur when minorities are willing to accept violations of democratic norms and politicians value popular support.

Howell et al. (2023) present a dynamic model in which, an executive, while subject to judicial review, slowly but surely undermines checks and balances. In the long run, there is a persistent accumulation of authority and a degradation of judicial checks. While our paper is related to theirs in that the behavior of an officeholder today affects that of a successor tomorrow, their paper does not address path dependence nor it allows for different long-run outcomes. In Luo and Przeworski (2023), an incumbent can choose whether to take a step to increase the probability of remaining in office. They show that backsliding occurs when either voters find the incumbent appealing even if the incumbent erodes the democracy or the incumbent is so unappealing that she can remain in office only by backsliding. Unlike norms in our model, the actions of past leaders have no effect on new leaders’ actions and probabilities of remaining in office. To the best of our knowledge, our paper provides the first formal model that elucidates the role of the evolution of norms on democratic backsliding. We also make a novel contribution by characterizing long-run dynamics and path dependence in democratic backsliding.

Our model also connects to work on corruption as a self-reinforcing process. Andvig and

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<sup>6</sup>See, for instance, Lust and Waldner (2015) and Grillo et al. (2024) for surveys on democratic backsliding in the political science literature.

Moene (1990) present a static model of corruption with multiple equilibria which tries to explain why the same socio-economic structure can give rise to different levels of corruption. Shleifer and Vishny (1993) study a static model in which economic and political competition can reduce the level of corruption. In the empirical literature, Tanzi (1998) points out the role of the example provided by the political leadership. Paldman (2002) point out that countries with similar backgrounds can drift into very different corruption regimes (e.g., Argentina and Chile). Our paper formalizes the role that the current political leadership plays on the behavior of the future leaders and thus a rationale for the persistence of corruption.

Although in our model norms of checks and balances are disembodied, one could interpret the abusive action of the leaders as placing “yes-men” in supervisory or control positions. In the political setting, supporting election deniers to the attorney general position is such an example.<sup>7</sup> In the corporate setting, this would correspond to the CEO “capturing” the board. Discussing the Volkswagen emissions scandal of 2015, Alexander Juschus, director at IVOX, the German proxy adviser, remarked “The scandal clearly also has to do with structural issues at VW.... There have been warnings about VW’s corporate governance for years, but they didn’t take it to heart and now you see the result.”<sup>8</sup> There is a large strand of literature in accounting and corporate finance discussing this as a concern and its potentially negative effects.<sup>9</sup>

There is also a broad literature on leadership.<sup>10</sup> The role of leadership in our model is quite different from the one in the leadership literature, as our focus is on norms through which the behaviors of the current leader have a permanent effect on those of the future leaders. In this way we also distinguish ourselves from the broad literature that discusses leadership and culture, which mostly focuses on the contemporaneous influence of the CEOs on other employees of the organization (e.g., Ashforth and Anand, 2003; Biggerstaff et al., 2015; Guiso et al., 2015). Our paper also suggests the importance of conditioning on the history of past leaders in evaluating the quality of governance.

There are strands of literature that view norms as equilibrium objects. Focusing on institutional norms, Invernizzi and Ting (2024) view norms as the expected play in the efficient subgame perfect equilibrium of a policy game, in the spirit of Dixit et al. (2000).

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<sup>7</sup>47% of Republican candidates in the midterms for House, Senate, governor, secretary of state and attorney general did not accept the legitimacy of the 2020 election (<https://fivethirtyeight.com/videos/the-number-of-election-denying-republicans-defined-the-2022-midterms/?cid=rrfeaturedvideo>, Date of Access: January 9th, 2023).

<sup>8</sup><https://www.ft.com/content/e816cf86-6815-11e5-a57f-21b88f7d973f> (Date of Access: January 14th, 2023).

<sup>9</sup>For instance, Laux (2008) studies the effects of board independence on CEO’s rent-seeking.

<sup>10</sup>See, for instance, Bertrand and Schoar (2003), Gibbons and Henderson (2013), Bloom et al. (2014), Bandiera et al. (2020), and Graham et al. (2020) for the context of organizational economics and Jones and Olken (2005) and Myerson (2011) political economy.

Although they can study the interaction of formal or informal rules, they do not really have a focus on the norm dynamics. Unlike our model, there are no changing leader types and thus on path norms do not weaken or strengthen. Hence, they cannot address democratic backsliding nor the importance of path dependence for different steady states.

Also using a game-theoretic model, Bidner and Francois (2013) focus on the role of norms on democratic consolidation. Their focus is on the dynamic complementarity in the voters’ decision to punish transgression across periods. In their setting, voters are more likely to punish today if they think that future transgressions will also be punished and thus selecting a new leader is more valuable. Svolik (2013) shares with them the role of learning by the electorate about the type of a leader they face. He highlights the possibility that after a sequence of bad economic outcomes the economy falls into a “trap of pessimistic expectations” in which voters essentially give up and stop holding leaders accountable. While in both of their models the rational leader eventually might lose the incentive to behave well, there is no sense in which a bad leader strategically decides to undermine the institutions. In our setting, instead, the driving force is the leader’s intertemporal decision and how it relates to their type. Importantly, this allows us to capture a bad leader’s incentives for democratic backsliding: how by eroding the institution the leader would cement herself in power and reap future benefits.

More generally, although it is theoretically appealing to think of norms emerging as equilibrium objects of complex dynamic games, we think our approach has important advantages. As is well-understood, dynamic games naturally have multiple equilibria. Thus, we will ultimately be forced to make some sort of ad-hoc assumptions to refine the set of equilibria. Furthermore, if we are interested in the dynamics over different equilibria the applied refinement must “react” to past play. Our model ultimately achieves the same without the unnecessary burden and notational complexity that would be required in a fully-fledged dynamic game. The parsimonious nature of the model also allows for a clear insight into the forces responsible for the equilibrium dynamics.

Finally, we model the evolution of norms as a form of capital. In this sense, we are close to the literature on the role of “social capital” on the functioning of governments (e.g., Putnam, 1993; Guiso et al., 2016).<sup>11</sup> Persson and Tabellini (2009) study “democratic capital,” as measured by a nation’s historical experience with democracy and the incidence of democracy in its neighborhood. They demonstrate that democratic capital reduces the exit rates from democracy and raise the exit rates from autocracy. Besley and Persson (2019) model democratic values, defined as the proportion of citizens who may fight for democracy

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<sup>11</sup>Almond (1956) argues the role of “political culture” on the functioning of government (see also Almond and Verba, 1963; Diamond, 1999).



against autocracy. In this respect, higher democratic values play a complementary role to having stronger norms. Yet, there are a few important differences with respect to our work. Chiefly, we highlight the importance of leader types in determining future outcomes. In particular, our main point is that leaders can have a permanent effect. In contrast, in their model the long-run outcomes are not history dependent. Their model does not lend itself to analyze (nor do they discuss) democratic backsliding. Moreover, our focus on the role of leaders allows us to study “organizational capital” in a broader context that includes both politics and corporations.<sup>12</sup> Turning to the corporate context, Dessein and Prat (2022) study a model of “organizational capital,” an intangible asset that has to be maintained by a leader. The leader faces whether to increase organizational capital or boost short-term profit. They characterize a steady state distribution of organizational capital in which otherwise similar firms may have persistent performance differences. Although similar long-run dynamics can arise in our model, mechanisms are very different. In particular, in our setting, a more patient leader may have less incentives to improve norms. In contrast, in their model, a more patient leader has stronger incentives to invest in organizational capital.

## 2 Model

Every period  $t \in \{1, 2, \dots\}$ , the incumbent leader must decide on one of two actions  $a_t \in \{0, 1\}$ . The action  $a_t = 1$  represents the leader abusing her position or cheating. In contrast,  $a_t = 0$  represents the leader abiding by or respecting the (unwritten) rules. The leader’s time- $t$  payoff from taking either of these actions is determined by two elements: (i) the type,  $h$ , representing the leader’s level of honesty (e.g., the leader’s sense of fiduciary duty) or ability to cheat; and (ii) the norm level  $N_t$  determining the institutional strength. Specifically, we assume

$$u(a_t, N_t, h) := b - a_t(N_t + h).^{13}$$

The first term  $b \geq 0$  is the benefit of being in power (e.g., non-pecuniary benefits from holding office and pecuniary benefits such as wages and office perks).<sup>14</sup> Thus, if the leader respects the rules (i.e.,  $a_t = 0$ ), then the payoff is  $b$ . If the leader abuses her position (i.e.,  $a_t = 1$ ), then the payoff is  $b - (N_t + h)$ . In the second term, both the norm level  $N_t$  and

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<sup>12</sup>Besley and Persson (2024) study a different model in which organizational culture is formulated as the distribution of “types” in an organization which affect project choices.

<sup>13</sup>In the main application, we implicitly assume that violating a norm is bad for society. One could easily modify the model to a situation in which respecting a norm does not necessarily bring a positive value: for example, whether the supreme court adheres to precedents or not and whether a president issues an executive order or not.

<sup>14</sup>Our main results extend to the case in which the benefit from being in power depends on the norm level  $N_t$  or the current action  $a_t$ . See Online Appendix B.3.

the honesty type  $h$  affect the incremental benefit/cost of abusing power in a way such that the leader's payoff is decreasing in  $N_t$  and  $h$ .<sup>15</sup> The higher the norm level is, the higher the cost of abusing (i.e., the deviation from respecting the position). Likewise, the higher the honesty type is, the higher the cost of abusing.

A natural extension of the model would be to consider the case in which both actions and norms are a vector (see Online Appendix B.1). For ease of exposition, we constrain our analysis to the scalar case.

Importantly, when deciding which action to take, the leader also takes into consideration how her action, together with the norm level, affects her probability of remaining in power. We denote the replacement probability at time  $t$  by the function  $\lambda(a_t, N_t)$ . We assume: (i)  $0 \leq \lambda(a_t, N_t) \leq 1$ ; (ii)  $\lambda_0(N_t) := \lambda(0, N_t)$  is non-increasing and continuous; and (iii)  $\lambda_1(N_t) := \lambda(1, N_t)$  is non-decreasing and continuous. The first assumption is needed since  $\lambda$  is a probability. Assumptions (ii) and (iii) imply that  $\lambda_1(N_t) - \lambda_0(N_t)$  is non-decreasing in  $N_t$ . This is meant to capture the idea that the higher the norms, the more likely it is that abusing power will lead to losing the position. As we do not impose any assumption on the relative magnitudes of  $\lambda_1$  and  $\lambda_0$ , our setup allows for the existence of some norm level  $\tilde{N}$  such that for  $N_t < \tilde{N}$  abusing power enhances the probability of remaining in office  $\lambda_1(N_t) - \lambda_0(N_t) < 0$  while for  $N_t > \tilde{N}$  abusing power lowers the probability of remaining in office  $\lambda_1(N_t) - \lambda_0(N_t) > 0$ . The interpretation of this is that, in the political context, when the norms are low, abusing power allows the politician to engage in activities that might help her get re-elected such as: patronage and clientelism, bread and circuses, or directly meddling with the elections, while facing little risk of a scandal. See Section 5.1 for discussions on how  $\lambda$  could capture political competition, independence of media or judicial independence.<sup>16</sup> The model also allows us to contemplate the extreme possibility that when norms are sufficiently weakened a leader can guarantee remaining in power by abusing her position, i.e.,  $\lambda_1(N_t) = 0$ .

We move on to specifying the evolution of norm levels. While there is no consensus as to how to formalize norms let alone their evolution, we assume that the norm level at time  $t$ ,  $N_t$ , is a function of the history of actions by past leaders, as well as some formal set of rules,  $\overline{N}$ . Specifically, we assume norms evolve according to:

$$N_{t+1} = (1 - \delta)N_t + \delta\overline{N} + (1 - 2a_t)\gamma, \quad (1)$$

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<sup>15</sup>Our main results extend straightforwardly to the case in which the payoff from abusing is separable and decreasing in  $N_t$  and  $h$ .

<sup>16</sup>In the context of a private organization, we can think of this as depicting the possibility that the CEO can "capture" the board.

with initial condition  $N_1 = \bar{N}$ . If the leader respects the rules,  $a_t = 0$ , then the norm level increases by  $\gamma \geq 0$ . If, in contrast, the leader abuses her position,  $a_t = 1$ , then the norm level decreases by  $\gamma$ . Thus,  $\gamma$  measures the short-run sensitivity of norms to behavior.<sup>17</sup>

The parameter  $\delta \in (0, 1]$  is akin to a rate of depreciation in capital accumulation models. Lower  $\delta$  implies a longer lasting impact of current actions on future norms. The first two terms,  $(1 - \delta)N_t + \delta\bar{N}$ , have the effect of mean reversion to  $\bar{N}$ . This highlights the sense in which the formal written rules have a more persistent role. In fact, with the absence of the effect of the leaders' actions on norms (i.e., the third term), the norm level converges to  $\bar{N}$  in the long run. Despite this force, however, we will demonstrate that the norm level may be absorbed into different levels when norms are affected by the leaders' actions.

**Remark 1.** Assume  $\delta < 1$  and  $\gamma > 0$ .

1.  $N_t \in (\bar{N} - \frac{\gamma}{\delta}, \bar{N} + \frac{\gamma}{\delta})$  for all  $t \in \mathbb{N}$ .
2. If  $a_t = 0$ , then  $N_{t+1} > N_t$ .
3. If  $a_t = 1$ , then  $N_{t+1} < N_t$ .

Remark 1 implies that  $N_{t+1} < N_t$  if and only if  $a_t = 1$ .<sup>18</sup> For ease of notation, we denote by  $N_L := \bar{N} - \frac{\gamma}{\delta}$  and  $N_H := \bar{N} + \frac{\gamma}{\delta}$ .

For a leader of type  $h$ , the discounted value from following the leader's strategy  $a = (a_t, a_{t+1}, \dots)$  at time  $t$  given norm level  $N_t$  is:

$$V(N_t, h \mid a) := \sum_{s=t}^{\infty} \beta^{s-t} \Pi_s u(a_s, N_s, h),$$

where  $\beta \in (0, 1)$  is the leader's discount factor and  $\Pi_s$  denotes the probability that the leader is still in power in a given future period  $s$ . It can be defined recursively as:

$$\Pi_s := \begin{cases} 1 & \text{if } s = t \\ (1 - \lambda(a_{s-1}, N_{s-1}))\Pi_{s-1} & \text{if } s > t \end{cases}.$$

Lastly, if the leader gets replaced at the end of time  $t$ , then a new leader is drawn from a distribution with full support  $H_t = [\underline{h}_t, \bar{h}_t]$ . Although the evolution of  $H_t$  plays no role

<sup>17</sup>We could capture the possibility that it is easier to destroy norms than to build them up. The norm dynamics are then given by  $N_{t+1} = (1 - \delta)N_t + \delta\bar{N} + (1 - a_t)\gamma_R - a_t\gamma_A$ , where  $A$  and  $R$  denote abuse and respect, respectively, and  $\gamma_A > \gamma_R$ . The main results are qualitatively intact.

<sup>18</sup>The main results continue to hold for the dynamics of norms specified differently from Equation (1) as long as  $(N_t)_{t \in \mathbb{N}}$  satisfies the last two properties of Remark 1 (the first property, which states that  $N_t$  is bounded, would be needed to obtain the characterization of the norm dynamics in the same way as Theorem 2). Also, the results go through with any other initial value  $N_1$  than  $N_1 = \bar{N}$ .

in determining the leader's decision at time  $t$ , it can have implications for the long-run properties of the institution. We will first consider the case  $H_t = H$  for all  $t$  and postpone to Section 4.4 the case of an endogenous evolution of  $H_t$ .

### 3 Main Analysis

We divide our main analysis into two subsections. Section 3.1 studies the optimal sequence of actions for a given leader with a given honesty type. In principle the leader could choose an arbitrary sequence of actions but, importantly, we are able to show that it is optimal for the leader not to switch from one action to another. This allows us to derive an explicit closed-form characterization for the cutoff type for a given norm level  $N$  which we denote  $\tilde{h}(N)$  and also the leader's value function. With that important property established, Section 3.2 studies the norm dynamics.

#### 3.1 Characterization of a Leader's Decision

Consider a leader with honesty  $h \in H$  when the norm level is  $N \in (N_L, N_H)$ . The leader's problem can be stated recursively by the following Bellman equation:

$$\begin{aligned} V(N, h) &= \max_{a \in \{0,1\}} b - a(h + N) + \beta(1 - \lambda(a, N)) V(N', h) \\ &\text{subject to } N' = (1 - \delta)N + \delta\bar{N} + (1 - 2a)\gamma. \end{aligned}$$

Note that the value function  $V$  that satisfies the above Bellman equation exists uniquely. To see this, the right-hand side of the Bellman equation is well-defined, as the maximum is taken over the binary actions. Then, existence and uniqueness follow from the fact that the operation that defines the right-hand side of the Bellman equation is a contraction mapping, as the usual Blackwell conditions are satisfied.

To characterize the leaders' optimal actions, consider the effects of choosing abuse versus choosing respect. Firstly, the flow payoff changes. If the leader abuses at time  $t$ , then she gets an extra  $-(N_t + h)$  flow payoff at  $t$ . Secondly, there are two additional effects on the continuation payoffs. First, by abusing, the probability of staying in power in the next period changes from  $1 - \lambda_0(N_t)$  to  $1 - \lambda_1(N_t)$ . Second, conditional on remaining in power, the continuation value changes from  $V((1 - \delta)N_t + \delta\bar{N} + \gamma, h)$  to  $V((1 - \delta)N_t + \delta\bar{N} - \gamma, h)$ . Given these various effects, it is hard to solve for the optimal policy directly.

Instead, we rely on the property that  $N_{t+1} > N_t$  if and only if  $a_t = 0$  (Remark 1) to make progress. This property implies that if there exists a non-increasing threshold function  $\tilde{h}$  such

that the policy function  $a^*$  satisfies the following: the leader of type  $h$  takes  $a^*(N, h) = 1$  if  $h < \tilde{h}(N)$  and  $a^*(N, h) = 0$  if  $h > \tilde{h}(N)$ , then the optimal action sequence is constant over time. To see this, suppose that it is optimal for the leader to abuse today, i.e.,  $h < \tilde{h}(N_t)$ . Then, since  $N_{t+1} < N_t$  and thus  $h < \tilde{h}(N_t) \leq \tilde{h}(N_{t+1})$ , it is optimal for the leader to abuse tomorrow as well.

Next, we guess and verify that the threshold function  $\tilde{h}$  is non-increasing. Given the conjecture, if  $h < \tilde{h}(N)$ , then the leader abuses the position forever, as  $h < \tilde{h}(N) \leq \tilde{h}(N_t^1)$ , where  $N_t^1$  denotes the decreasing path of norms when  $a = (1, 1, \dots)$  with  $N_1^1 = N$ . Thus,

$$V(N, h \mid (1, 1, \dots)) = \sum_{t=1}^{\infty} \beta^{t-1} \left( \prod_{s=1}^{t-1} (1 - \lambda_1(N_s^1)) \right) (b - (N_t^1 + h)).$$

On the other hand, if  $h > \tilde{h}(N)$ , then the leader respects forever, as  $h > \tilde{h}(N) \geq \tilde{h}(N_t^0)$ , where  $N_t^0$  denotes the increasing path of norms when  $a = (0, 0, \dots)$  with  $N_1^0 = N$ . Thus,

$$V(N, h \mid (0, 0, \dots)) = \sum_{t=1}^{\infty} \beta^{t-1} \left( \prod_{s=1}^{t-1} (1 - \lambda_0(N_s^0)) \right) b.$$

Then, the threshold function can be computed by solving for

$$V(N, \tilde{h}(N) \mid (0, 0, \dots)) = V(N, \tilde{h}(N) \mid (1, 1, \dots)). \quad (2)$$

This is because, if the leader's type is  $\tilde{h}(N)$  when the norm level is  $N$ , then she is indifferent between abusing forever and respecting forever. On the one hand, since the replacement probability  $\lambda_0$  is non-increasing in  $N$  and the flow payoff is constant when  $a = (0, 0, \dots)$ , the left-hand side of Expression (2) is non-decreasing in  $N$  and does not depend on  $h$ . On the other hand, since the replacement probability  $\lambda_1$  is non-decreasing in  $N$  and the flow payoff is non-increasing in  $N$  and  $h$  when  $a = (1, 1, \dots)$ , the right-hand side of Expression (2) is non-increasing in  $N$  and  $h$ . Therefore, it must be the case that  $\tilde{h}$  is non-increasing in  $N$ .

This allows us to obtain closed-form solutions for the value function in both cases and verify that indeed the implied optimal policy threshold function is non-increasing in  $N$  as conjectured. Formally we have:

**Theorem 1.** *The leader's optimal action is constant over time. For any given  $N \in (N_L, N_H)$ , there exists  $\tilde{h}(N) \in \mathbb{R}$  such that if  $h < \tilde{h}(N)$  the leader abuses her position and if  $h > \tilde{h}(N)$*

the leader respects the rules. The threshold  $\tilde{h}(N)$  is non-increasing in  $N$  and is given by:

$$\begin{aligned} \tilde{h}(N) = & \left( 1 - \frac{\sum_{t=1}^{\infty} \beta^{t-1} (\prod_{s=1}^{t-1} (1 - \lambda_0(N_s^0)))}{\sum_{t=1}^{\infty} \beta^{t-1} (\prod_{s=1}^{t-1} (1 - \lambda_1(N_s^1)))} \right) b - N_L \\ & - \frac{\sum_{t=1}^{\infty} (\beta(1 - \delta))^{t-1} (\prod_{s=1}^{t-1} (1 - \lambda_1(N_s^1)))}{\sum_{t=1}^{\infty} \beta^{t-1} (\prod_{s=1}^{t-1} (1 - \lambda_1(N_s^1)))} (N - N_L), \end{aligned} \quad (3)$$

and the value function satisfies:

$$V(N, h) = \begin{cases} \sum_{t=1}^{\infty} \beta^{t-1} (\prod_{s=1}^{t-1} (1 - \lambda_0(N_s^0))) b & \text{if } h \geq \tilde{h}(N) \\ \sum_{t=1}^{\infty} \beta^{t-1} (\prod_{s=1}^{t-1} (1 - \lambda_1(N_s^1))) (b - (N_t^1 + h)) & \text{if } h \leq \tilde{h}(N) \end{cases},$$

where  $(N_t^0)_{t=1}^{\infty}$  denotes the increasing path of norms when  $a = (0, 0, \dots)$ ,  $N_{t+1}^0 = (1 - \delta)N_t^0 + \delta\bar{N} + \gamma$ , with  $N_1^0 = N$ ; and  $(N_t^1)_{t=1}^{\infty}$  the decreasing path of norms when  $a = (1, 1, \dots)$ ,  $N_{t+1}^1 = (1 - \delta)N_t^1 + \delta\bar{N} - \gamma$ , with  $N_1^1 = N$ .

When the replacement probability  $\lambda$  does not depend on norm levels, denoting by  $\lambda_0$  and  $\lambda_1$ , respectively, the replacement probabilities after respect and abuse, the threshold function  $\tilde{h}$  reduces to a simple affine equation:

$$\tilde{h}(N) = \frac{\beta(\lambda_0 - \lambda_1)}{1 - \beta(1 - \lambda_0)} b - N_L - \frac{1 - \beta(1 - \lambda_1)}{1 - \beta(1 - \delta)(1 - \lambda_1)} (N - N_L).$$

### 3.2 Dynamics of Norms

We now study the dynamics of norms. We assume that the set from which leader types are drawn,  $H$ , is a compact interval  $H = [\underline{h}, \bar{h}]$  and that, when a leader is replaced, the next leader's type is drawn (independently of histories) from a distribution  $F_H$  with full support  $H$ . At time  $t = 1$ , the norm level starts with  $N_1 = \bar{N}$ . A leader with type  $h_1$  is drawn according to the distribution  $F_H$ . Then, the leader makes her decision  $a_1 = a^*(\bar{N}, h_1)$ , which leads to the norm level  $N_2 = \bar{N} + (1 - 2a_1)\gamma$  at the beginning of the next period. In period  $t \geq 2$ , with probability  $1 - \lambda(a_{t-1}, N_{t-1})$ , the incumbent stays in power:  $h_t = h_{t-1}$ . Otherwise, with probability  $\lambda(a_{t-1}, N_{t-1})$ , a new leader with type  $h_t \in H$  is drawn. In either case, the leader at time  $t$  takes  $a^*(N_t, h_t)$ , which determines the norm level  $N_{t+1}$  at the beginning of the next period. For ease of presentation, this subsection assumes  $\lambda(\cdot, \cdot) \in (0, 1)$ .<sup>19</sup>

To highlight the importance of the endogenous norms, we first discuss the case in which norms are constant, i.e.,  $N_t = \bar{N}$ . This is the case when  $(\delta, \gamma) = (1, 0)$ . In this case, there are three possibilities: (i) if  $\tilde{h}(\bar{N}) > \bar{h}$  then all types want to abuse power and that is the

<sup>19</sup>Theorem 2 can be easily modified when we allow for  $\lambda(\cdot, \cdot) \in [0, 1]$ .

only outcome observed; (ii) if  $\tilde{h}(\bar{N}) < \underline{h}$  then no type abuses power and rules are always respected; and (iii)  $\bar{h} > \tilde{h}(\bar{N}) > \underline{h}$  then there is a subset of types that would abuse power and a subset that wouldn't. As a result, we will observe transitions from abuse to respect and vice versa as the type of a leader changes.

Importantly, with constant norms it is not possible for two countries to have very different long-run outcomes if they start with the same initial condition. In contrast, when norms evolve endogenously this arises as a possibility. To see this, consider a situation as in (iii) above with  $\bar{h} > \tilde{h}(\bar{N}) > \underline{h}$ . Now suppose in one country the initial sequence of elected leaders has  $h_1 > \tilde{h}(\bar{N})$  and thus no abuse takes place. This implies that the norm gets stronger and as a result, the cutoff type decreases  $\tilde{h}(\bar{N}) > \tilde{h}(N_1) > \tilde{h}(N_2) \dots$ . If the string of good leaders is sustained sufficiently long, then we might reach a point in which  $\tilde{h}(N_t) < \underline{h}$  and, at this point, the norms are so strong that even if the worst possible leader is elected she will still respect the rules. As a result, norms will just keep getting stronger,  $N_t \rightarrow N_H$ , and the rules will always be respected from then on. Yet, for the same initial condition, the opposite might also be possible. A draw of bad leaders early on, who choose to abuse the norms, can lead the norms to weaken to a point at which  $\tilde{h}(N_t) > \bar{h}$ . If that happens, from that point on, not even the best possible leader would respect the rules. Thus, rules are never again respected and norms just keep on drifting down:  $N_t \rightarrow N_L$ . Thus, we can have two very different absorbing steady states.

Our main result formalizes this discussion. For ease of notation, denote by  $\tilde{h}(N_L) := \lim_{N \downarrow N_L} \tilde{h}(N)$  and  $\tilde{h}(N_H) := \lim_{N \uparrow N_H} \tilde{h}(N)$ .

**Theorem 2.** *The following four cases characterize the long-run norm dynamics.*

1. *If (i)  $\underline{h} < \tilde{h}(N_H)$  and (ii)  $\bar{h} < \tilde{h}(N_L)$ , then  $N_t \downarrow N_L$  almost surely along any path.*
2. *If (i)  $\underline{h} > \tilde{h}(N_H)$  and (ii)  $\bar{h} > \tilde{h}(N_L)$ , then  $N_t \uparrow N_H$  almost surely along any path.*
3. *If (i)  $\underline{h} < \tilde{h}(N_H)$  and (ii)  $\bar{h} > \tilde{h}(N_L)$ , then there exists a full-support limit distribution on  $N_\infty \in (N_L, N_H)$ .*
4. *If (i)  $\underline{h} > \tilde{h}(N_H)$  and (ii)  $\bar{h} < \tilde{h}(N_L)$ , then almost surely along any path, either  $N_t \downarrow N_L$  or  $N_t \uparrow N_H$ . There exists a limit distribution on  $N_\infty \in \{N_L, N_H\}$ .*

In Case 1, depicted in the top left panel of Figure 1, almost surely along any path, the norm level converges to the lowest level. Put differently, the leaders' actions satisfy  $a_t = 1$  for all but finitely many times. For this to be the case we need two conditions to hold: (i) for any norm level, there are some types who want to abuse the position; and (ii) once the norm level is sufficiently low (i.e., below  $N_*$  in the panel), even the most honest type wants

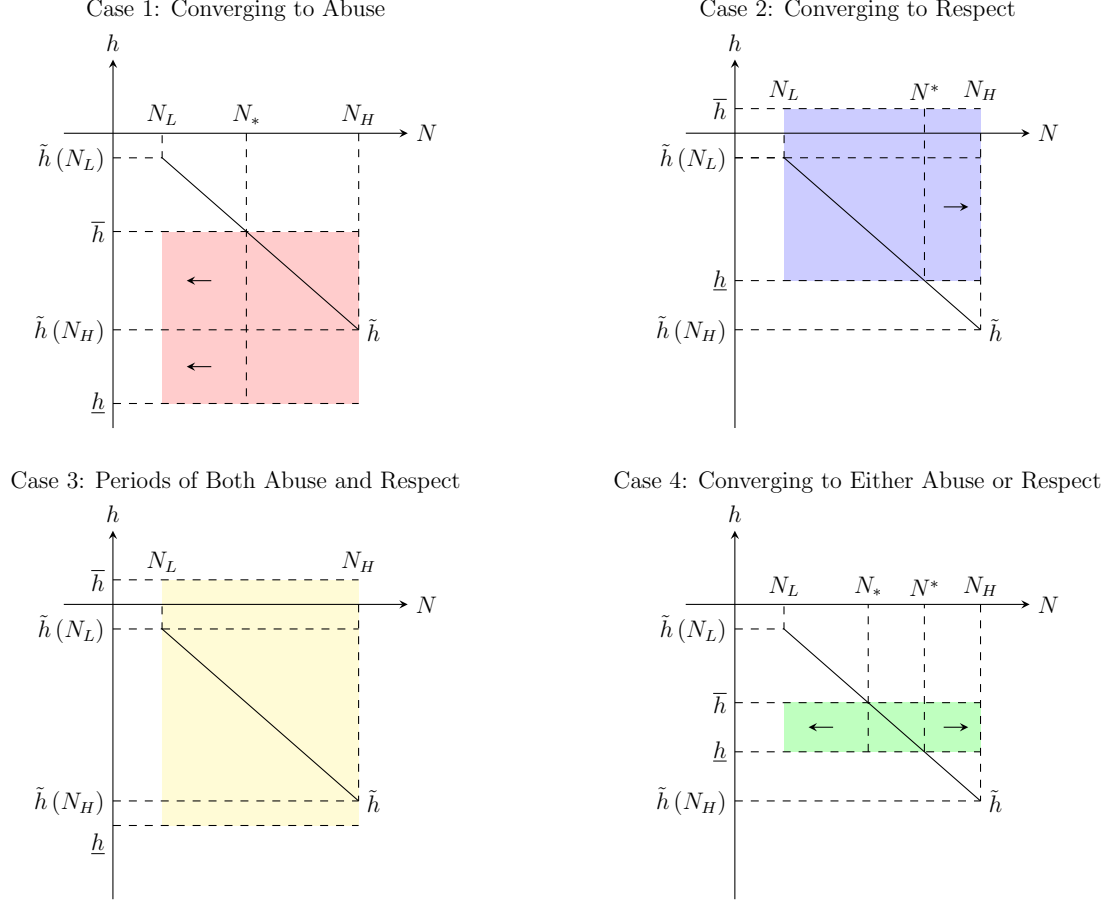


Figure 1: Theorem 2. The top left panel depicts Case 1; the top right panel Case 2; the bottom left panel Case 3; and the bottom right panel Case 4. For each panel, the colored rectangle depicts the set of honesty types  $H = [\underline{h}, \tilde{h}]$  for each norm level  $N \in (N_L, N_H)$ .

to abuse. The first condition implies that any path almost surely reaches a sufficiently low norm level and the second that once that point is reached it is absorbing.

In contrast, in Case 2, depicted in the top right panel of Figure 1, almost surely along any path, the level of norm converges to the highest level. The leaders' actions satisfy  $a_t = 0$  for all but finitely many times. The conditions for this are the exact opposite to Case 1: in words, (i) there must always be a type willing to respect the rules; and (ii) once the norms are sufficiently strong (i.e., above  $N^*$  in the panel), no type wants to abuse.

For a non-degenerate limiting distribution to exist, Case 3, depicted in the bottom left panel of Figure 1, it must be the case that (i) however strong norms are, some types are willing to abuse; and that (ii) however weak norms are, some types are willing to respect the rules. In this case, the leaders take  $a_t = 0$  and  $a_t = 1$  infinitely often. In their study of democratic reversals, Kapstein and Converse (2008) document that, among those democracies that were reversed, some such as Pakistan, Peru, and Thailand, experienced second and even third



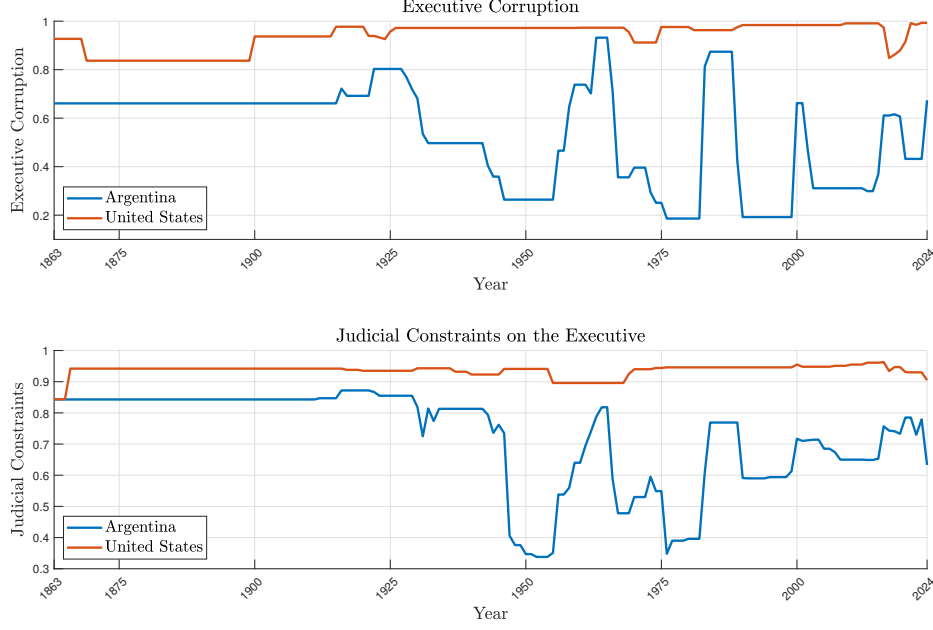


Figure 2: Path Dependence: Executive Corruption Index and Judicial Constraints on the Executive Index from V-Dem (Coppedge et al., 2025).

democratization episodes.

Case 4, depicted in the bottom right panel of Figure 1, is perhaps the most interesting and highlights the importance of how leaders can shape the institutions. For this case to arise, (i) once the norms are sufficiently strong (i.e., above  $N^*$  in the panel), no type wants to abuse, and (ii) once the norm level is sufficiently low (i.e., below  $N_*$  in the panel), even the most honest type wants to abuse. In this case, almost surely along any path, the norm level either converges to  $N_L$  or converges to  $N_H$ . Put differently, almost surely along any path, either  $a_t = 1$  for all but finitely many times or  $a_t = 0$  for all but finitely many times. This happens because a string of very honest leaders, who respect the rules, can raise through their actions the norm level to a sufficiently high point such that when this level is reached, a future leader, however low her type is, never abuses the position. Conversely, if a sequence of bad leaders abuse the position, then norms might become so weak that even if a better leader will be elected she will still be tempted to abuse the position.

Figure 2 illustrates how, while both started with similar scores on both measures and similar institutions, Argentina and the United States have followed very different paths in terms of executive corruption and judicial constraints on the executive.<sup>20</sup> The US has

<sup>20</sup>In the figure, Executive Corruption Index measures “how routinely do members of the executive, or their agents grant favors in exchange for bribes, kickbacks, or other material inducements, and how often do they steal, embezzle, or misappropriate public funds or other state resources for personal or family use.” To be consistent with our usage of norm levels, we plot  $1 - x_{i,t}$  where  $x_{i,t}$  is country  $i$ ’s Executive Corruption Index

slightly improved over time. Instead Argentina has followed a more volatile path and seems to have converged to a lower steady state. The two measures naturally move together since the executive has an incentive to undermine the courts as a way to be able to get away with their illegal actions. They also have incentives to remain in power to make use of the immunity it grants. For example, the current Vice-President and former President Cristina Fernández de Kirchner has been found guilty of corruption and sentenced to 6 years in prison. Her political immunity has so far kept her out from jail. Her government has tried very hard to manipulate the courts to be able to steer her legal proceedings.

Theorem 2 speaks to the persistent effect that early leaders can have on institutions or the culture of organizations. Thus, young organizations must devote extra care in the selection of their leaders. In the political context, Keefer (2007) and Kapstein and Converse (2008) document that young democracies are especially at risk of reversal, and suggest that the absence of checks and balances such as political competition is among the most powerful predictors of democratic failure. In the context of our model, a young democracy whose norm level is between  $N_*$  and  $N^*$  is indeed at risk of reversal and the democratic failure may occur as the level of norms is deteriorated. The absence of checks and balances corresponds to a lower  $\lambda_1$ , under which leaders tend to abuse more and norms are more likely to deteriorate.

To highlight path dependence further, it is important to reiterate that Case 4 only obtains when norms endogenously respond to the leaders' actions. If we let  $(\delta, \gamma) = (1, 0)$ , then we get  $N_t = \bar{N}$  for all  $t$ . In this case, Cases 1-3 are still possible but not Case 4. In fact, if we were in Case 4 before and we made  $(\delta, \gamma) = (1, 0)$  then we would find ourselves in Case 3.

**Corollary 1.** *If  $(\delta, \gamma) = (1, 0)$ , then an optimal action sequence cannot converge to two constant actions, i.e., Case 4 is not possible.*

Thus, endogenous norm formation provides us with a way to explain how two institutions with seemingly equal formal rules can converge to two very different steady states.

Figure 3 depicts the dynamics of norms.<sup>21</sup> The left panel depicts Case 1: along each path, eventually the norm level converges to the lowest level. The central panel depicts Case 3, in which the norm level remains ergodic. Note, however, that for a significant amount of time, the norm level is close to one of the extremes. This is because once the norm reaches such a level, the mass of types that switch the action relative to their predecessor, even though it

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at time  $t$ . Thus, it ranges continuously from 0 (high corruption) to 1 (low corruption). Judicial Constraints on the Executive Index, which is a continuous measure from 0 (low) to 1 (high), measures the extent to which the executive respects the constitution and comply with court rulings and the judiciary is able to act in an independent fashion. The starting point in the figure is 1863, ten years after the ratification of the Constitution of the Argentine Nation, which was modeled after the Constitution of the United States.

<sup>21</sup>For our numerical simulations, we discretize  $H = \{h^1, \dots, h^n\}$  with  $h^1 = \underline{h}$  and  $h^n = \bar{h}$  and assume that  $F_H$  is a uniform distribution.

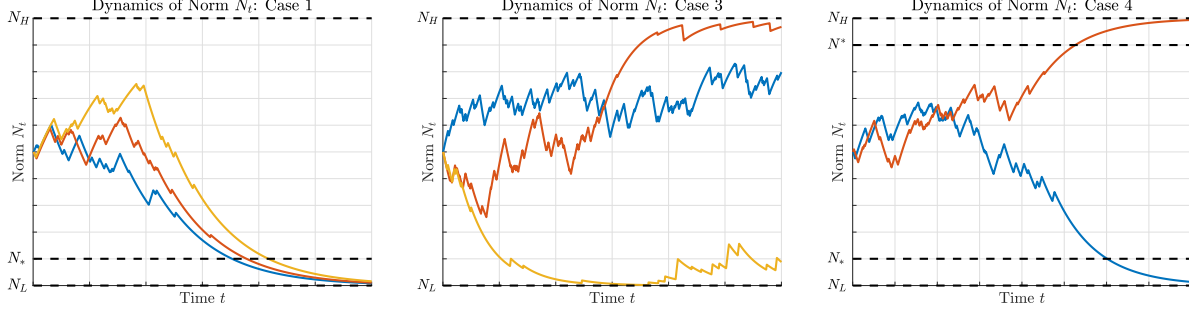


Figure 3: Norm Dynamics. The left panel depicts Case 1: along any path, eventually the norm level converges to the lowest level. The central panel depicts Case 3: a stationary distribution on  $N_\infty$  exists. The right panel depicts Case 4: with the same initial norm level, the norm level converges to either the lowest or highest level.

is positive, is relatively small. In addition,  $\lambda_1(N_L)$ , the replacement probability after abuse at the limit  $N_L$ , is small.<sup>22</sup>

The right panel depicts Case 4: starting from the initial formal rules, an institution can converge to two very different steady states. Distinguishing Case 3 from Case 4 might not be empirically very easy since, in practice, the type space could have long but thin tails. Yet it is important that in both cases the key is that we will have path dependence and persistence close to the extremes. Figure 4 depicts the simulated long-run distribution of norms for Case 3. Beyond the fact that most of the density is in the extremes, it is worth noting that this distribution is likely to be skewed towards the left. This is the case because when norms are very low regimes can last longer. Instead, when institutions are strong, turnover is higher.

Mainwaring and Bizzarro (2019) document 91 transitions (in 79 countries) to democracy from 1974 to 2012. Consistently with our theory, their result suggests extreme long-run outcomes of either full breakdown or restoration. Namely, out of these 91 cases of “third-wave” democratization, 62 experienced either breakdowns or stagnation at a low level; 27 either achieved major democratic advances or attained high levels of democracy from their first year of democracy to 2017; and in 2 (Ecuador and Poland), levels of democracy eroded substantially while the regime remained a democracy per their classification.

## 4 Discussions

This section discusses democratic backsliding as the main application of our model. It also discusses the difficulty of restoring democracy and term limits. Finally, this section provides comparative statics results and discusses endogenous leader types.

<sup>22</sup>Our discussion in Section 4.1.1 is also closely related to this point.

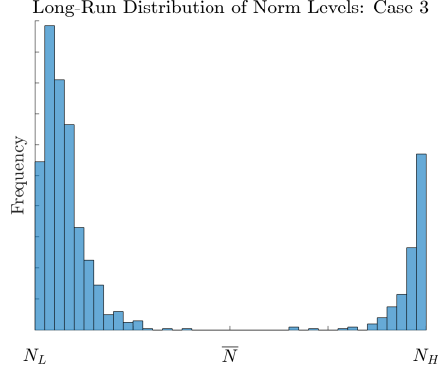


Figure 4: Simulated Long-Run Distribution of Norm Levels for Case 3.

## 4.1 Democratic Backsliding

As discussed in the law and political science literature, many autocracies are the result of a slow erosion of institutions rather than a rapid wholesale shift (e.g., Huq and Ginsburg, 2018). As illustrated in Figure 5, recent examples include Chávez in Venezuela, Erdogan in Turkey, Orbán in Hungary, and Putin in Russia.<sup>23</sup> High-income countries and older democracies may also experience a slow erosion of institutions, even if they do not transition into an autocracy.

For this, it is useful to consider the “abuse” action as including ones such as replacing key figures that might play an important role in limiting the leader’s power. In the political arena, three relevant examples are: (i) changing the composition of the courts, for example by expanding the supreme court; (ii) changing the people in charge of running/supervising elections from honest brokers to puppets; and (iii) manipulating public debate through media. Former President Trump’s attempts to overturn the 2020 election were to a large extent derailed by Department of Justice leaders that were unwilling to do his bidding. Indeed, Trump has strongly endorsed many candidates in the 2022 election largely on the basis that they denied the outcome of the 2020 election. Under Prime Minister Orbán in Hungary, “elections rules have been modified 20 times, paralysing opposition parties; and Fidesz has heaped pressure on the independent judiciary” (Szelényi, 2022).

In the corporate world, the analog to democratic backsliding is known as board capturing: the CEO being able to influence the composition of the board. This board will fail to provide proper oversight and control over the CEO’s actions.

We can capture these processes in our model if the replacement probability  $\lambda_1(N)$  decreases as the leader undermines the institutional safeguards piece by piece. Such piecemeal

<sup>23</sup>Electoral Democracy Index plotted in the figure is an aggregate measure of free and fair elections as well as freedom of expressions and associations, which ranges continuously from 0 (low) to 1 (high).

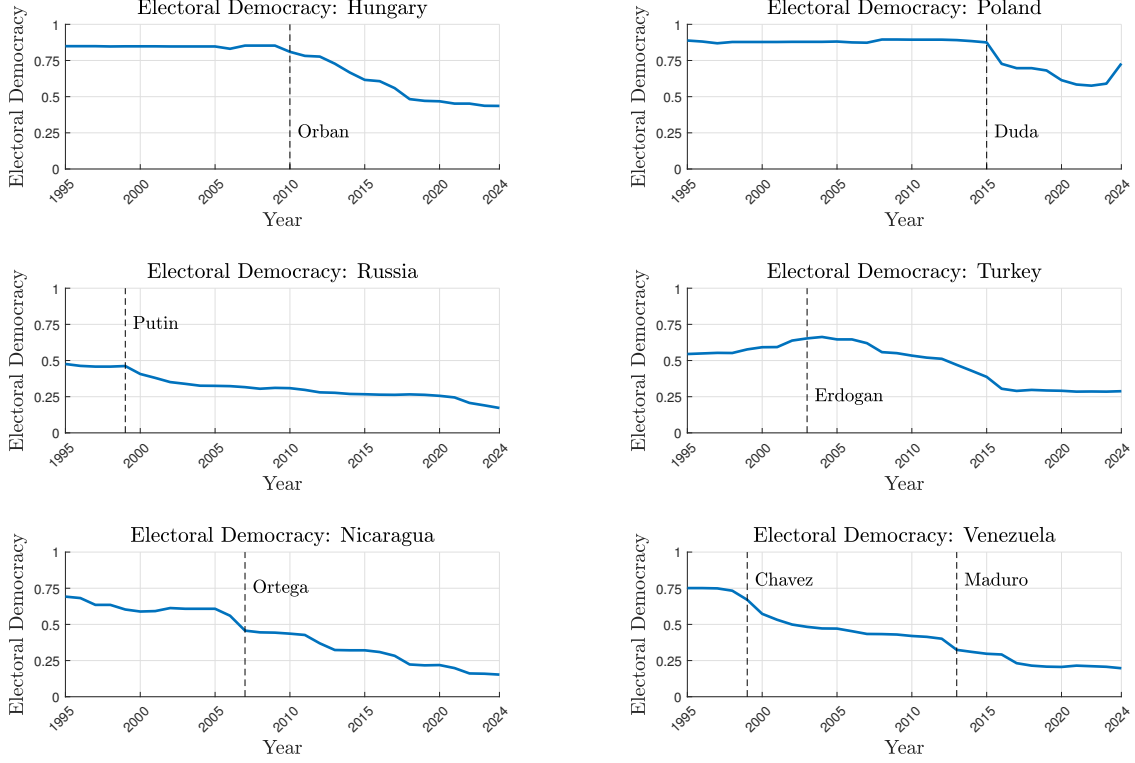


Figure 5: Democratic Backsliding. Each panel depicts Electoral Democracy Index from V-Dem (Coppedge et al., 2025).

subversion of norms is less visible and attracts less resistance than a wholesale shift such as a coup. As in Venezuela, Turkey, Hungary, and Russia, many leaders who have subverted democratic norms have retained the support of a majority or a ruling coalition through several election cycles. In the limit, we could reach the situation in which the leader consolidates herself as an autocrat and is never replaced, i.e.,  $\lambda_1(N) = 0$ , once the norms are sufficiently eroded. In this sense, while Hungary and Poland have suffered a significant erosion of their democratic institutions their leaders are not quite as cemented in power as those of Russia, Nicaragua, and Venezuela. Finally, it is worth noting that even if the economy has experienced a long history of high norm levels, such a process of democratic backsliding can occur in our model. This speaks to the current concerns of what a return of Trump to power can entail for American institutions. As Kagan (2023) puts it, “There is a clear path to dictatorship in the United States, and it is getting shorter every day. In 13 weeks, Donald Trump will have locked up the Republican nomination.”

#### 4.1.1 Restoration of Democratic Practices

Once an economy has fallen into a despotic regime rather than  $\lambda_1(N) = 0$ , we might think that there is still a very small probability of replacing the current leader. In this case, it is

natural to think that the set of possible replacement types would also differ.

For ease of presentation, consider  $H_t = \{h_{t-1}, h^h\}$ , where  $h_{t-1}$  can represent the despot replaced by a family member (as in North Korea) or a political rival that would continue with the current practices (as when one war lord deposes another). Instead,  $h^h$  represents a hero type that is willing to potentially risk her life to depose the current leader.<sup>24</sup> There are several historic figures that we might associate with such a type. For ease of presentation, assume  $h^h$  is such that this type would not abuse the position once in power. This would give institutions a chance to recover and reestablish the necessary checks and balances for a proper functioning of democracy.<sup>25</sup>

This, of course, is not easy and can help explain the difficulty in restoring democratic practices in former autocratic regimes. Since institutions are very weak, the temptation for a new leader to abuse is very high. This is particularly hard when such a heroic figure is absent or replaced too soon, such as evidenced recently in Egypt, Libya, and Yemen in the political context. This might also help explain why regime changes from the outside tend to fail. Diamond (2021) presents a list of 20 countries where mass public protests or an unexpected defeat of an authoritarian incumbent might have resulted in a transition to democracy for the period of 2009-2020. At the time the paper was written, only 2 out of 20 countries in the list (one of which is Tunisia to be discussed below) had resulted in democratic transitions.<sup>26</sup>

Figure 6 illustrates several examples of these failed attempts at restoring democratic practices from the Arab Spring. A particularly interesting case to highlight is Tunisia which until recently it seemed to have managed to succeed. Former Prime Minister and President Essebsi played an important role on that initial success. Unfortunately, upon his death in 2019, Kais Saied, who won the first presidential election in which a presidential debate was held, dismissed the parliament and carried out a self-coup in 2021. He has ruled by decree and passed a new constitution since then.

A related problem is that faced by young nations at the end of colonial rule. As African countries gained independence in the second half of the 20th century, several struggled in terms of consolidating strong democratic practices. As highlighted in our model, early leadership played a very important role. In this respect, Chad with Tombalbaye, Libya with

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<sup>24</sup>This is similar in spirit to the “prominent” agents in the model by Acemoglu and Jackson (2015) that can restore cooperative behavior.

<sup>25</sup>In the corporate context, the more entrenched a CEO is, the more likely he/she will have a strong influence on the choice of its successor. Also, the set of types that are considered for the CEO position can also respond to a previous scandal. For instance, after more than 150 years of German leadership, Siemens hired its first non-German CEO following a bribery scandal.

<sup>26</sup>Under low norm level, the replacement probability  $\lambda_0$  after respect may be high. In the corporate context, Michael C. Woodford was ousted within two weeks of being promoted to CEO of Olympus, when he raised questions about a series of irregular acquisition payouts (the Olympus scandal).

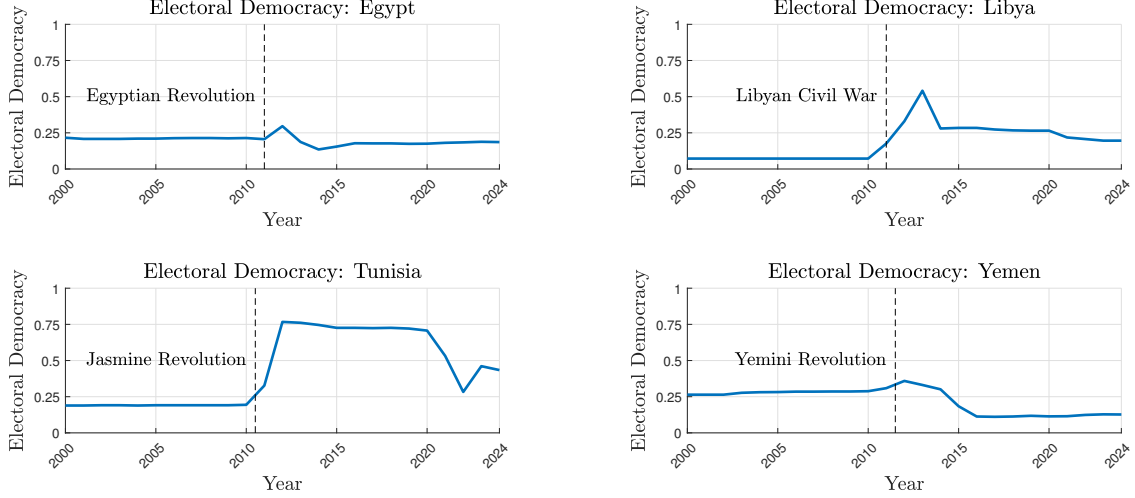


Figure 6: Restoration of Democratic Practices. Each panel depicts Electoral Democracy Index from V-Dem (Coppedge et al., 2025).

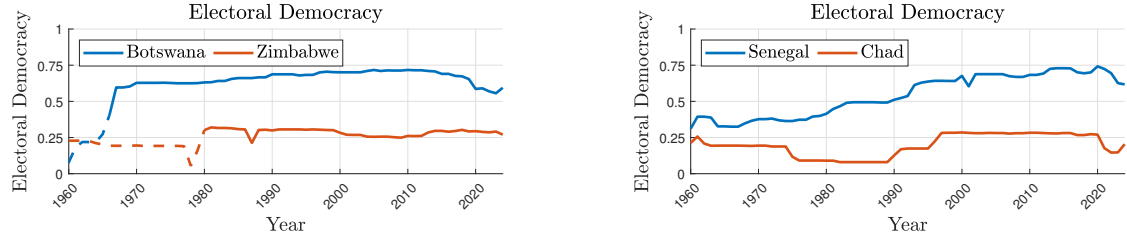


Figure 7: Post-Colonial Rule. Each panel depicts Electoral Democracy Index from V-Dem (Coppedge et al., 2025). Dashed line indicates colonial periods.

Gaddafi, and Zimbabwe with Mugabe represent some of the worst performers. In contrast, Khama played a very positive role in Botswana. The left panel of Figure 7 compares Electoral Democracy Index for Botswana and Zimbabwe. The right panel of Figure 7 compares Electoral Democracy Index for Senegal and Chad, both of which gained independence in 1960 from France. Senegal presents a more gradual path towards democratic consolidation. Although its first president Leopold Senghor has a mixed record, he did open up political competition towards the end of his mandate and had a peaceful transition to his handpicked successor Abdou Diouf. He continued opening up political competition and had the first peaceful transition to an opposition party.

## 4.2 Term Limits

For analytical convenience, we focused on a stationary model with no explicit term limits. Yet, since it is interesting to study them from a policy perspective, we consider here the role of term limits: there exists a time  $T$  such that a leader will be replaced for sure if she has

served for  $T$  periods. First, constant actions may not necessarily be optimal. In particular, a term limit may encourage a leader to switch her action from respect to abuse toward the end of the term.<sup>27</sup> This arises, for instance, when the benefit  $b$  is sufficiently high, the leader's type is low, and the replacement probabilities satisfy  $\lambda_1(N) - \lambda_0(N) > 0$ . Consider the two-period model. In this case, abusing in the first period is costly because of the loss of  $b$  in the second period. In the second period, the effect of  $\lambda$  is irrelevant, and thus the leader would take a myopically best action.

Second, extending the term may have opposing effects.

**Remark 2.** Consider an extension from two to three periods. On the one hand, not to lose the benefit  $b$  of being in office, a leader may go from  $(a_1, a_2) = (0, 1)$  to  $(a_1, a_2, a_3) = (0, 0, 1)$ . On the other hand, the leader may have an incentive to undermine the institution earlier since now she can reap the benefits from abusing longer. Thus, the leader may go from  $(a_1, a_2) = (0, 1)$  to  $(a_1, a_2, a_3) = (1, 1, 1)$ .

Thus, while term limits create a natural end-of-term effect which increases the incentive for the leader to behave myopically, there is also a countervailing consideration that calls for shorter term limits. Institutional erosion might not be profitable in the short run and a leader might only want to engage in it if it has enough time to reap its benefits. Thus, shortening the term limit can be a disincentive for abuse. The less the leader can erode the institutions, the longer the optimal term limits.

Furthermore, the effect that a leader may abuse her position at the end of her term may affect the dynamics characterization. For Case 2, while the norm level still converges towards the upper bound, for some parameters the leaders would abuse at the last period of their term, introducing a momentary reduction in norms. For Case 4, term limits generate a regression-towards-the-mean effect with respect to types and norms, and the speed of convergence may become slower. Furthermore, it increases the likelihood of the convergence to the steady state of abuse. While these effects are interesting, they do not qualitatively change the conclusion of Theorem 2, and highlight the advantage of using the stationary model for our main analysis.

### 4.3 Comparative Statics

Our closed-form characterization of the threshold function  $\tilde{h}$  given by Equation (3) allows us to perform comparative statics.<sup>28</sup>

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<sup>27</sup>This is consistent with, for instance, Ferraz and Finan (2011), who empirically study the effect of a term limit on corruption through an anti-corruption audit program by the Brazilian government.

<sup>28</sup>Sharper results can be obtained when the replacement probability  $\lambda_0$  after respect does not depend on the norm level.



A stronger set of formal rules (i.e., a higher  $\bar{N}$ ) implies (i) that leaders would be more likely to respect the rules; and (ii) a higher probability of getting absorbed into the steady state of respect.<sup>29</sup> Although this clearly suggests we would want to start with strong formal rules, this is not easy. Determining what a good set of formal rules is from observed outcomes is hard since it requires to condition on the sequence of leader types. This is particularly the case with governments. For example, while the US constitutional framework is usually regarded as being strong, there have been many examples of countries adopting very similar frameworks yet experiencing very different outcomes. In the corporate setting, the existence of a large number of firms simultaneously coexisting with different governance provisions and switches of CEOs across firms allow for insights into what constitutes good corporate governance.<sup>30</sup>

In the political setting, an increase in  $\delta$ , which governs the reversion to  $\bar{N}$ , may be construed as conferring less flexibility to the interpretation of the constitution and thus allowing less room for the role of informal rules. When the leaders abuse the position, the norm level decreases more slowly from the initial level. Thus, leaders are less able to influence their future replacement probability and their flow payoff. When the replacement probability  $\lambda_0$  after respect stays the same, leaders are less likely to abuse the position. Thus, conferring less flexibility to the interpretation of the constitution may deter democratic backsliding.

When norms are more malleable, which corresponds to a higher  $\gamma$ , leaders are able to decrease the replacement probability and increase the flow payoff in the future. When the replacement probability  $\lambda_0$  after respect stays the same, leaders have more incentives to abuse their position.

In the political setting, one can interpret  $\lambda_1$  as the scrutiny of media, political competition, or the independence of the supreme court. In the corporate setting, one can interpret  $\lambda_1$  as the independence of the corporate board or the strength of the minority shareholder rights. As oversight increases, the likelihood of abuse decreases. See also our discussion in Section 5.1.

Next, we consider the effect of the benefit  $b$  of being in office. It can be seen from Equation (3) that the effect of  $b$  on the leader's behavior depends on the replacement probability  $\lambda$ . For simplicity, we focus on the case in which  $\lambda_1(\cdot) > \lambda_0(\cdot)$ : the abuse action is more likely to lead to losing the position for any norm level. In this case, since the coefficient on  $b$  in Equation (3) is negative, an increase in  $b$  leads to a decrease in the threshold  $\tilde{h}(N)$  for

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<sup>29</sup>In our model, there is no countervailing force favoring a weaker set of formal rules. An interior optimum level of formal rules might arise when flexibility is valuable and a stronger set of rules may hinder it and backfire. See Gratton and Lee (2024) and Invernizzi and Ting (2024).

<sup>30</sup>See, for instance, Shleifer and Vishny (1997), Gompers et al. (2003), Bebchuk et al. (2009), and Adams et al. (2010), for a survey on the quality of corporate governance.

each norm level, meaning that the leader is more likely to respect the institution. In other words, the leader is more likely to respect the institution for the “re-election” motives. In the political context, this comparative statics result is consistent with the empirical findings of Ferraz and Finan (2010) and Gagliarducci and Nannicini (2013) that a salary increase for politicians improves political performance, although they also point out another effect that a salary increase leads to a better selection of politicians.<sup>31</sup> However, when  $\lambda_1(N) < \lambda_0(N)$  for low norm levels  $N$ , if the current norm level is sufficiently low, an increase in  $b$  may incentivize a leader to abuse the position.

Next, we consider the effect of the discount factor  $\beta$ .<sup>32</sup> Let us suppose first that the leader’s action has no effect on the replacement probability, i.e.,  $\lambda_1 = \lambda_0$ . It is important to note that even in such a case, the leader’s problem is not static because the future payoff from abusing is affected by its actions today. In particular, suppose that the leader is currently indifferent between abusing forever or always respecting. If we increase  $\beta$ , that would increase the benefit of abusing because the benefits of abusing are increasing over time due to the weakening of the norms while the payoff from respect is constant over time. If, in addition,  $\lambda_1 \neq \lambda_0$ , then there is a further consideration arising from the change in the replacement probability. If abusing lowers the replacement probability,  $\lambda_1(N) < \lambda_0$ , then this effect reinforces the leaders’ incentive to abuse as we increase  $\beta$ . Instead, if respect lowers the replacement probability,  $\lambda_1(N) > \lambda_0$ , then there is a countervailing force. This effect can dominate when  $b$  is sufficiently large.

Thus, when the replacement probability is constant over time, an increase in  $\beta$  leads to a higher threshold, i.e., leaders are more likely to abuse their position. However, in general, the sign of the comparative statics with respect to  $\beta$  depends on a particular functional form of  $\lambda$ .

Finally, we could also consider the effect of distributions on  $H$  (for simplicity, assume  $H = [h, \bar{h}]$ ). When a distribution first-order stochastically dominates another, under the former distribution, the leaders are likely to be of a higher type and thus the long-run outcome is more likely to be an absorption into the high steady state. When it comes to second-order stochastic dominance, however, the effect of variance is not straightforward anymore, as for a weak institution, higher variance might give a higher chance for the reversal, i.e., the absorption into the high steady state.

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<sup>31</sup>In our model, if  $H_t$  is endogenized and if a higher  $b$  leads to a “higher”  $H_t$  (in a set-theoretical sense or putting a larger mass on higher  $h \in H_t$ ), then the leader is more likely to respect the institution as well.

<sup>32</sup>While we can interpret  $\beta$  literally as the discount factor,  $\beta$  may also be affected by the prevalence of political assassinations.

## 4.4 Endogenous Leader Types

In the main analysis, we have assumed that the type distribution on  $H$  is constant over time and, in particular, independent of the history and the current norm level. It is natural to think that this might not be the case. For example, when the norm level is high, the internal process of selecting a leader in a political party would favor higher types. In the opposite direction, when norms deteriorate significantly, those types more willing to cheat or use patronage to buy support are more likely to enter the political process or succeed at early stages and thus be more relevant, moving the distribution of types down. Thus, the lower the norm, the lower the probability that a potential new leader is of a higher type.

We denote the support of the distribution at time  $t$  by  $H_t$ . It is important to note that the endogeneity of  $H_t$  will not change the optimal response of the current leader. This implies that the only effects will be on the long-run properties of the institution. The endogeneity of  $H_t$  will give more “inertia” to the system: if the norm deteriorated from time  $t$  to  $t + 1$ , then with an endogenous  $H_t$ , it would be more likely to continue deteriorating (and vice-versa for an improvement).<sup>33</sup>

If the change does not affect the support of the distributions, then Theorem 2 will continue to hold as stated. The only difference is that convergence will be faster for the cases with absorbing regions and for Case 3 with a long-run stationary distribution, we will observe more mass on the extremes of the long-run distribution. If the support moves, then, in addition, previous parametrizations that lead to having a long-run distribution (Case 3) will instead now fall into Case 4 in which the economy gets absorbed into either the high norm steady state or the low norm steady state. Thus, for a given legal framework, the early realization of its leader’s types will have more important long-term consequences. Historians debate to what extent individuals play an outsize role in shaping outcomes relative to broad forces. In our model, both play a role. Yet, the possibility of Case 4 suggests that the relative importance is time dependence, where individuals play particularly important roles early on.

## 5 Extensions

Our parsimonious model allows for various extensions. First, we discuss the possibility to micro-found the replacement probability  $\lambda$ . We then discuss other possible extensions of our main model.

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<sup>33</sup>When  $\lambda$  is micro-founded as the replacement probability at an election (see Section 5.1 for such discussions), this may justify the assumption that, as the norm level decreases, the replacement probability  $\lambda_1$  decreases, as the candidates are more concentrated at lower honesty types.

## 5.1 Endogenizing Accountability and Leader Replacement

In our main analysis, the simple assumptions on the replacement probability  $\lambda$  allowed us to sharply characterize the decision of a leader and the norm dynamics. While we have not provided a particular micro-founded mechanism behind  $\lambda$ , the simplicity and generality of  $\lambda$  in fact makes it possible to capture different environments through which the leader's replacement probability could be micro-founded.

Here, we briefly discuss a possible micro-foundation in the political context and then the interpretations. Consider a continuum of voters on  $[0, 1]$ , who are grouped into two categories: (i) core voters, who always support an incumbent leader irrespective of the incumbent's action and (ii) retrospective voters, who stochastically support/oppose the incumbent leader depending on the incumbent's action.<sup>34</sup>

The composition of core and retrospective voters depends on the action of the incumbent leader and the current norm level. Specifically, the incumbent can increase the size of core voters by abusing the position. The incumbent can use state-resources for campaigning, vote-buying, intimidating/capturing the media, limiting political competition: see the sub-subsections below. The extent of the effect depends on the norm levels. When the norms are weak, the incumbent can strongly influence the election, while when the norms are strong, the incumbent has less ability to influence on the electoral outcomes. The capture function  $c : (N_L, N_H) \rightarrow \mathbb{R}$ , which is non-increasing in  $N$ , encapsulates this force after abuse. In a given election, the fraction of retrospective voters who actually participate is stochastic.<sup>35</sup> As a result, the probability of replacement  $\lambda$  can be micro-founded by the voting mechanism of this environment, which is a function of  $a$  and  $N$  through the capture function  $c$ .

The resulting function  $\lambda$  satisfies our assumptions: while  $\lambda_0$  is non-increasing,  $\lambda_1$  is non-decreasing. There are countervailing forces when the incumbent abuses her position. On the one hand, she might be able to capture more voters through the capture function  $c$  (non-decreasing  $\lambda_1$ ). On the other, retrospective voters might vote against the incumbent (non-increasing  $\lambda_0$ ). Importantly, once norms are sufficiently weakened, the incumbent can capture enough voters to solidify her position.

The rest of this subsection briefly discusses how one could interpret the role of media, political patronage, or political competition through the lens of our model. The proper study of each of such mechanism itself would call for a separate paper. The aim of this subsection is to argue that such micro-foundations would be possible and an interesting avenue for future

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<sup>34</sup>By assumption, retrospective voters base their decisions on the current action by the incumbent. However, given the resulting replacement probability  $\lambda$ , the incumbent's action is constant over time.

<sup>35</sup>An alternative interpretation is that the fraction of retrospective voters who are paying attention is stochastic.

research.

### 5.1.1 Media

The role of media on the quality of democratic governance has been well-recognized. In a letter to James Currie, Thomas Jefferson eloquently wrote “Our liberty depends on the freedom of the press, and that cannot be limited without being lost.” The First Amendment to the United States Constitution protects the freedom of press. The press has been recognized as the fourth estate or the fourth power. A strong and independent media is important to hold leaders accountable for their actions.

In our model, the stronger the media, the higher the likelihood that the leader would be criticized and lose the elections when taking an abusive action. Of course, leaders understand this, and they can take actions to limit the power of media. The independence of media can be eroded by granting access and other favors (particularly if they form part of larger business conglomerates) or by more direct threats and limitations to what they are allowed to publish. In the process of democratic backsliding, an autocratic leader would typically undermine the independence of media. In such contexts, it is not uncommon to see newspapers and other outlets shut down, journalists imprisoned, and forced take overs of media organizations. For example, after the 2016 failed coup attempt, Turkey has closed around 150 media organizations, including major newspapers such as Zaman, and has jailed around 160 journalists.<sup>36</sup> In another example, Nicaraguan journalist Carlos F. Chamorro in his 2023 Reuters Memorial Lecture reports: “This double-sided criminalisation of both freedom of the press and freedom of expression with the purpose of silencing journalists, news sources, and freedom of opinion, represents the latest stage in a long process of demolishing the rule of law in Nicaragua.”<sup>37</sup>

As the media acts as a check on leaders’ actions, we can interpret  $\lambda$  as capturing the independence of media. There are two ways in which media plays a role in the model.

In a static sense, suppose that leaders’ actions do not affect the independence of media. Thus,  $\lambda$  can be interpreted as the degree of scrutiny of media. In this case, there are two effects of the independence of media on  $\lambda$ . First, as the degree of scrutiny increases, for any action and norm level  $(a_t, N_t)$ , the replacement probability  $\lambda(a_t, N_t)$  would be higher. Second, as the degree of scrutiny increases, for any norm level  $N_t$ , the replacement probability  $\lambda_1(N_t)$  increases more than  $\lambda_0(N_t)$ , so that the difference  $\lambda_1(N_t) - \lambda_0(N_t)$  is higher.

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<sup>36</sup><https://www.bbc.com/news/world-europe-36910556> and <https://www.reuters.com/article/us-turkey-security-newspaper/turkish-court-orders-release-of-journalists-during-their-trial-idUSKCN1GL2OR> (Date of Access: June 12th, 2023).

<sup>37</sup><https://reutersinstitute.politics.ox.ac.uk/news/2023-reuters-memorial-lecture-how-report-under-dictatorship-lessons-nicaragua-and-beyond> (Date of Access: June 12th, 2023).

In a dynamic sense, suppose that a leader’s abuse action is an action that undermines the independence and scrutiny of media. For instance, the abuse action may correspond to giving privileged access to media that supports the leader. In December 2015, the Poland’s PiS party enacted a media law that required all broadcasters to have a board controlled by the government, while sidelining the constitutional body that is charged with guarding media independence (Fomina and Kucharczyk, 2016). In this second specification, as the norm level decreases, the media is less independent. Thus, as  $N_t$  decreases,  $\lambda_1(N_t) - \lambda_0(N_t)$  decreases. Gratton and Lee (2024) consider a model in which there are two underlying states, where in one the population prefers an illiberal government and in the other they don’t. The trade-off is that once an illiberal government is elected, they can manipulate the signal about the state thus increasing the chance they get reelected.

Our assumptions on  $\lambda$  are consistent with the properties of  $\lambda$  described under either specification. We could similarly consider the independence of judiciary.

In the literature on the role of media on political accountability broadly construed, Besley and Prat (2006), Fearon (2011), and Guriev and Treisman (2020) indeed provide a model in which the more scrutiny disciplines politicians more.<sup>38</sup> When the independence of media is violated, the incumbent politician is more likely to be reelected. Our assumptions on  $\lambda_1$  captures this effect.

### 5.1.2 Political Patronage

Politicians can distort state resources to reward wealthy voters and interest groups for their electoral support. When the incumbent leader is less constrained to distort state resources to get political support, the incumbent would be more likely to be reelected (see, for instance, Wantchekon, 2013).

Within the context of our model, this can rationalize why, when the norms  $N_t$  are weak, the probability of replacement when the political leader engages in excessive patronage ( $a_t = 1$ ) could be smaller than when she doesn’t:  $\lambda_1(N_t) < \lambda_0(N_t)$ . Acemoglu et al. (2004), for instance, study a model explaining the survival of a kleptocracy under a weak-institutionalized state such as the Democratic Republic of the Congo (Zaire) and the Dominican Republic. Also, most regimes that drift towards autocracy are characterized by the existence of an important elite or oligarchy that benefits from the regime in exchange for

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<sup>38</sup>For surveys on theoretical and empirical work on media capture, see Prat and Strömberg (2013) and Strömberg (2015). The model of Besley and Prat (2006) can also be applied to a setting in which the agent who engages in media capture is not a government, such as a corporation. In the empirical literature, Dyck and Zingales (2004) and Dyck et al. (2008) study the role of the media in corporate governance.

their help in sustaining it.<sup>39</sup> This symbiotic relationship is an extreme form of patronage.<sup>40</sup>

### 5.1.3 Political Competition

Competition among political parties is vital to democracy, as it creates a system of checks and balances. The institutional arrangements that protect and respect political opponents, the fairness of elections, and the freedom of associations are important elements of a well-functioning democracy. Like the role of media, when there are strong alternative candidates, if the incumbent abuses her position, the opposition would have a higher chance to remove her from power. In the context of our model, this would imply that for high  $N_t$ ,  $\lambda_1(N_t)$  is large. Thus, in equilibrium, the incumbent would be more inclined to respect the rules.

In cementing their regimes, autocratic leaders work hard to handicap or eliminate the potential competition. Russia presents a number of examples in this respect. Mikhail Khodorkovsky was a wealthy and successful oligarch until he dared start Open Russia, an organization seeking to “build and strengthen civil society.” He was swiftly charged, stripped of most of his assets and sent to prison for ten years. More recently Alexei Navalny, an anti-corruption and emerging politician, was first poisoned and then imprisoned after a trial that was described as a sham by Amnesty International. In our model, this is captured by the property that when  $N_t$  is low, the leader can abuse the rule of law to cement her grip on power. Also, understanding this, the leader has an incentive to progressively undermine the judiciary. When the political competition is suppressed by the incumbent, the incumbent’s reelection probability would be higher. Our assumption on  $\lambda_1$  captures this effect.<sup>41</sup> In his model of self-enforcing democracy, Fearon (2011) demonstrates that an unfair “playing field” for party competition can undermine the coordinated threat by the citizens and thus poses a greater challenge to democracy.

A more direct way to undermine political competition is by outright electoral fraud or by creating an unfair playing field. Again, the weaker the institutions, the higher the benefits and lower the costs of engaging in such activities which imply the same parametric assumptions.

It is worth noting that the type of the incumbent or competitor need not be observable. Thus, it is not obvious that competition would naturally select higher types. Also, as discussed above, those interested in receiving patronage might prefer to support a less scrupulous type.

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<sup>39</sup>Acemoglu and Robinson (2008) and Bidner et al. (2015) study models in which institutions can be entrenched by elites.

<sup>40</sup>See Brancati (2014) for a survey on patronage distribution/clientelism in autocratic regimes.

<sup>41</sup>These actions also would affect the set  $H$  which, as we discussed in Section 4.4, can also evolve endogenously.

## 5.2 Additional Extensions

In the Online Appendix we explore three additional extensions to the model. First, we show how the model can be extended to study richer action sets. Allowing for an extensive margin in the abuse decision could allow us to capture the idea of the slippery slope where first the transgressions are small but as they get away with it they become more egregious. We could also allow for a vector of norms and how abuse can happen in some dimensions first and in others later. For example, it might be worth undermining the oversight of the media or the courts first and only later engage in vote buying or other corrupt activities.

Second, we consider the case where formal rules can also evolve over time. With this extension we want to capture two phenomena. On one hand, the possibility that norms can be replaced by formal rules as a reaction to prior abuse. For example, after the norm on term limits was broken by President Roosevelt in 1940, the Twenty-Second Amendment to the United States Constitution was introduced in 1951 to limit a President to two terms.<sup>42</sup> Conversely, autocrats can change the formal rules to allow for indefinite tenure. For example, in Venezuela, Chávez managed to abolish term limits in 2009. It is worth noting that Chávez illegally used the resources of the State to accomplish his goals.

Third, we show that the main results are robust to the possibility that the benefit from being in power can also be endogenously evolving over time.

## 6 Conclusion

This paper provides a parsimonious model of the evolution of institutional norms and the behavior of a leader that they induce. The leader’s action has a persistent effect on the behaviors of the future leaders. As demonstrated in Theorem 1, this can lead to different long-run behaviors even for institutions with the same initial level of formal rules. The evolution of norms plays a crucial role in path dependence. Especially, the early history of leaders may play a crucial role in determining which outcome prevails. Thus, the paper suggests the importance of conditioning on the history of past leaders in evaluating the quality of governance. This may explain why a regime change from the outside tends to fail. Theorem 1 also sheds light on the long-run effect of the selection process of institutional leaders on the norm dynamics. Our model can capture democratic backsliding and corporate board capturing, whereby institutional norms are gradually eroded. To the best of our knowledge,

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<sup>42</sup>There used to be no formal term limits, as Alexander Hamilton had even written in Federalist No. 69: “That magistrate is to be elected for four years; and is to be re-eligible as often as the people of the United States.” Despite this, after George Washington and Thomas Jefferson served for just two terms, this became effectively the norm.



our paper is the first paper that formally elucidates the role of the evolution of norms on democratic backsliding.

We believe that our simple model admits many other interesting extensions for future research. The previous section has sketched some of them. For others, for instance, one may consider multiple organizations in which the action of a leader in one organization may affect the incentives of the leaders of the other organizations. In the political context, it corresponds to cross-diffusion of anti-democracies: Rydgren (2005) studies the emergence of the party family of extreme right-wing populist parties in Western Europe, beginning with the electoral breakthrough in 1984 of the French *Front National* led by Jean-Marie Le Pen. For another instance, polarization of the electorate would also be an interesting extension for future research.

## A Proofs

### A.1 Proof for Section 2

*Proof of Remark 1.* 1. First,  $(N_t)_t$  is bounded below from  $(N_t^0)_t$  given by  $N_1^0 = \bar{N}$  and  $N_{t+1}^0 = (1 - \delta)N_t^0 + \delta\bar{N} + \gamma$ . Solving this recursive equation, we obtain:

$$N_t^0 = N_H + (1 - \delta)^{t-1} (N_1^0 - N_H) = N_H - \frac{\gamma}{\delta}(1 - \delta)^{t-1},$$

where, as in the main text,  $N_H := \bar{N} + \frac{\gamma}{\delta}$ . Hence,  $N_t \leq N_t^0 < N_H$ , where the second inequality follows because  $\delta \in (0, 1)$  and  $\gamma > 0$ .

Second,  $(N_t)_t$  is bounded above from  $(N_t^1)_t$  given by  $N_1^1 = \bar{N}$  and  $N_{t+1}^1 = (1 - \delta)N_t^1 + \delta\bar{N} - \gamma$ . Solving this recursive equation, we obtain:

$$N_t^1 = N_L + (1 - \delta)^{t-1} (N_1^1 - N_L) = N_L + \frac{\gamma}{\delta}(1 - \delta)^{t-1},$$

where, as in the main text,  $N_L := \bar{N} - \frac{\gamma}{\delta}$ . Hence,  $N_L < N_t^1 \leq N_t$ , where the first inequality follows because  $\delta \in (0, 1)$  and  $\gamma > 0$ .

2. Suppose  $a_t = 0$ . Then, Expression (1) reduces to

$$N_{t+1} = (1 - \delta)N_t + \delta\bar{N} + \gamma = (1 - \delta)N_t + \delta N_H = N_t + \delta(N_H - N_t) > N_t,$$

where the last inequality follows because  $N_t < N_H$  by Part 1 of this remark.

3. Suppose  $a_t = 1$ . Then, Expression (1) reduces to

$$N_{t+1} = (1 - \delta)N_t + \delta\bar{N} - \gamma = (1 - \delta)N_t + \delta N_L = N_t - \delta(N_t - N_L) < N_t,$$

where the last inequality follows because  $N_t > N_L$  by Part 1 of this remark.  $\square$

*Proof of Theorem 2.* 1. In each period,  $h$  falls into  $[\underline{h}, \tilde{h}(N_H))$  with positive probability and the norm level decreases. Also, there is a threshold norm level  $N_*$  below which  $N_t$  deterministically converges to  $N_L$ . Hence,  $N_t \rightarrow N_L$  almost surely along any path.

2. In each period,  $h$  falls into  $(\tilde{h}(N_L), \bar{h}]$  with positive probability and the norm level increases. Also, there is a threshold norm level  $N^*$  above which  $N_t$  deterministically converges to  $N_H$ . Thus,  $N_t \rightarrow N_H$  almost surely along any path.

3. For each  $t$  and for any  $N_t \in (N_L, N_H)$ , we have  $N_{t+1} = (1 - \delta)N_t + \delta\bar{N} + \gamma$  with strictly positive probability and  $N_{t+1} = (1 - \delta)N_t + \delta\bar{N} - \gamma$  with strictly positive probability. Thus, a limit distribution exists and has full support.

4. There is  $N_*$  such that if  $N_t \leq N_*$  for some  $t$  then  $N_t$  deterministically converges to  $N_L$ . Likewise, there is  $N^*$  such that if  $N_t \geq N^*$  for some  $t$  then  $N_t$  deterministically converges to  $N_H$ . In each period  $t$ , if  $N_t \in (N_*, N^*)$ , then with positive probability, either  $N_t$  decreases over time and is below  $N_*$  in some finite time or  $N_t$  increases over time and is above  $N^*$  in some finite time. Thus, the measure of paths  $(N_t)_t$  such that  $N_t \in (N_*, N^*)$  for infinitely many  $t$  is zero. This establishes the statement.  $\square$

*Proof of Corollary 1.* Assume  $(\delta, \gamma) = (1, 0)$ . First, if  $\tilde{h}(\bar{N}) \geq \bar{h}$ , then, almost surely along any path, the optimal action sequence is always to abuse, i.e., Case 1 obtains. Note that if  $\tilde{h}(\bar{N}) > \bar{h}$ , then the optimal action sequence is deterministically always to abuse. Second, if  $\tilde{h}(\bar{N}) \leq \underline{h}$ , then, almost surely along any path, the optimal action sequence is always to abide by the rules, i.e., Case 2 obtains. Note that if  $\tilde{h}(\bar{N}) < \underline{h}$ , then the optimal action sequence is deterministically always to abide by the rules. Third, if  $\tilde{h}(\bar{N}) \in (\underline{h}, \bar{h})$ , then there exists a limit distribution on the set of action sequences, i.e., Case 3 obtains. The proof is complete, as these cases are exhaustive.  $\square$

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